

UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF CONNECTICUT

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JACOBY & MEYERS	:	No. 3:11CV817 (RNC)
LAW OFFICES, LLP,	:	
	:	
Plaintiff,	:	
	:	
vs	:	
	:	
JUDGES OF THE CONNECTICUT	:	
SUPERIOR COURT, ET AL,	:	
	:	HARTFORD, CONNECTICUT
Defendants.	:	MARCH 19, 2012
	:	
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ORAL ARGUMENT

BEFORE:

HON. ROBERT N. CHATIGNY, U.S.D.J.

Darlene A. Warner, RDR-CRR
Official Court Reporter

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APPEARANCES:

FOR THE PLAINTIFF:

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9:00 A.M.

THE COURT: Good morning. Would you please state your appearances.

MR. DENLEA: Yes, Your Honor, for the plaintiff, Jeffrey Carton and James Denlea from Meiselman, Denlea, Packman, Carton & Eberz.

MR. CARTON: Good morning, Your Honor.

THE COURT: Good morning.

MR. DEICHERT: Good morning, Your Honor, for the defendants, Robert Deichert, Assistant Attorney General, and Michael Skold, Assistant Attorney General.

MR. SKOLD: Good morning, Your Honor.

THE COURT: Good morning.

MR. SHEA: Good morning, Your Honor, Kevin Shea for the Connecticut Bar Association.

MR. BAILIN: Good morning, Your Honor, Paul Bailin of Shipman & Goodwin for the CTLA amicus.

THE COURT: Good morning.

Have you talked about how would you like to proceed this morning?

MR. DEICHERT: We have not, Your Honor. If you -- do you have a preference?

THE COURT: No. I would like to give everybody

1 a chance to address the Court. Since it is a motion to
2 dismiss, I trust that the defense side will go first and
3 if amici want to wait until after the plaintiff has been
4 heard from, I have no particular preference.

5 MR. DEICHERT: That will be fine, Your Honor.

6 MR. DENLEA: That sounds right, Your Honor.

7 THE COURT: Fine.

8 Mr. Deichert?

9 MR. DEICHERT: Good morning, Your Honor. I'm
10 Assistant Attorney General Rob Deichert representing the
11 defendants, Judges of the Connecticut Superior Court, on
12 this motion to dismiss.

13 In this action the plaintiff challenges Rule 5.4
14 of the Connecticut Rules of Professional Conduct, which is
15 modeled on ABA model rule that has been implemented in
16 virtually every jurisdiction in the United States.

17 Plaintiff claims that the Connecticut rule, and
18 by extension, the other rules nationwide are
19 unconstitutional. Plaintiff has brought three actions
20 challenging the rule, this action as well as two other
21 actions, one in the Southern District of New York and the
22 other in the District of New Jersey.

23 Our position on this motion is that this Court's
24 analysis should begin and end with Judge Kaplan's March 8
25 decision in the Southern District of New York action. In

1 that decision Judge Kaplan analyzed New York state law and
2 concluded that New York's partnership law prohibits
3 plaintiff from having non-lawyer partners and therefore
4 imposed the independent impediment to plaintiff's
5 standings in this case.

6 Judge Kaplan's decision is entitled to
7 collateral estoppel effect and bars plaintiff from
8 re-litigating the state law issues in this case.

9 All four elements for collateral estoppel are
10 met here. The questions of New York law underlying both
11 cases are identical. The parties litigated the issue in
12 New York and Judge Kaplan decided that the Court's
13 resolution of the standing issue was necessary to its
14 judgment. And plaintiff had a full and fair opportunity
15 to litigate the issue in New York.

16 As this Court may have seen in our notice of
17 supplemental authority, Judge Kaplan held two separate
18 rounds of argument, reviewed two separate rounds of
19 briefing, and ultimately issued an 18-page memorandum of
20 decision concluding that New York state law barred
21 plaintiff's claims.

22 Because each of the elements of a collateral
23 estoppel appears to be present here, that requires this
24 Court dismiss this action. Of course this Court need not
25 address collateral estoppel if it agrees with Judge

1 Kaplan's decision and defendants believe Judge Kaplan's
2 decision is correct and that this Court should follow it.

3 As an initial matter, Judge Kaplan's ruling on
4 issues of New York state law is entitled to deference
5 since he is a New York district judge, possesses
6 familiarity with New York law.

7 Aside from that deference, Judge Kaplan's
8 decision was right. New York law does not permit any LLP
9 to include limited partners. And each partner of an LLP
10 must be a professional authorized by law to render a
11 professional service in the state.

12 Because of that independent New York impediment,
13 plaintiff lacks standing in this case because it fails to
14 allege that Rule 5.4 caused its alleged injury or that
15 invalidating the rule would redress such injury.

16 Even if plaintiffs could overcome the deference
17 to Judge Kaplan's decision and convince this Court that
18 Judge Kaplan was wrong, another provision of New York law
19 bars the investment plaintiffs seek. Specifically section
20 491 of New York's judiciary law has been held by the New
21 York appellate division to prohibit an agreement between a
22 non-lawyer and attorneys to share in the firm's profits.
23 Under New York law that's classified as a serious crime
24 and that provides another independent bar to this Court's
25 jurisdiction, and that is a bar that Judge Kaplan did not

1 address because he did not need to because of his ruling
2 under the partnership law.

3 Ultimately we believe that should really end the
4 analysis in this case. To the extent this Court
5 disagrees, the question -- Judge Kaplan, after analyzing
6 New York laws and concluding it was clear that plaintiff
7 was barred, concluded that if to the extent that it was
8 unclear, he would have abstained under the Pullman
9 abstention doctrine.

10 And our position is that his rationale with
11 regard to Pullman applies with even greater force in this
12 case given that the plaintiffs had an action in New York
13 in which they challenged the New York law, given that the
14 New York court has greater familiarity with New York law,
15 and given that to the extent the plaintiffs have concerns
16 about Judge Kaplan's ruling they have the ability to
17 appeal to the Second Circuit, which has the ability to
18 certify any questions of New York law to the New York
19 courts and to permit an expeditious ruling, something that
20 neither Judge Kaplan nor Your Honor has.

21 So ultimately defendants' position is that to
22 the extent the Court believes that there is a possibility
23 of jurisdiction, that abstention would be appropriate.

24 Aside from Judge Kaplan's ruling, which
25 addressed two of the three prongs of standing, plaintiff's

1 claim also fails the first prong of standing in that they
2 do not allege an invasion of a legally protected interest
3 that is concrete and particularized and actual or imminent
4 and not conjectural or hypothetical. Plaintiffs bear the
5 burden of showing their claim is not hypothetical and they
6 cannot meet that burden here. They do not allege the
7 defendants have threatened to take any action against the
8 plaintiff and, indeed, plaintiff does not allege an
9 example where the defendants have taken an action to
10 enforce Rule 5.4.

11 Primary enforcement authority for Rule 5.4 lies
12 with the statewide grievance committees and grievance
13 panels, not the defendants. In any event, even if, it's
14 far from clear that Rule 5.4 would actually apply to
15 plaintiff. Plaintiffs claims are unclear as to what type
16 of investments it seeks thereon and from whom and that
17 could change the analysis.

18 Moreover, under Connecticut's Rules of
19 Professional Conduct, Rule 8.5 governs choice of law and
20 provides that for conduct that does not -- is not in
21 connection with the matter pending before a tribunal, the
22 Court -- the disciplinary authorities will look to the
23 jurisdiction where the predominant effect of the conduct
24 is felt.

25 Ultimately plaintiff is a New York based law

1 firm with offices throughout the country. Although
2 plaintiff alleges that it has an office in New Haven, it's
3 unclear how much of a presence it has in the state.

4 Given the nature of Rule 5.4, and that governs
5 issues of firm structure, it's possible a Connecticut
6 Court addressing the issue would never actually apply
7 Connecticut law as opposed to New York law.

8 For example, the New York State Bar Association
9 concluded that DC's version of Rule 5.4 would apply to
10 permit a lawyer to partner with a non-lawyer even though
11 that lawyer was sharing profits and fees from litigation
12 commenced and prosecuted in New York.

13 And, Your Honor, if I may approach, I have a
14 copy of the opinion.

15 THE COURT: Yes, I'd be interested to see that.
16 Thank you.

17 MR. DEICHERT: Of course the resolution whether
18 to apply its own rule or New York's rule would be highly
19 fact dependent. Also plaintiff has not alleged sufficient
20 facts to move its claim that Connecticut would enforce its
21 Rule 5.4 against plaintiff beyond the realm of the
22 hypothetical and therefore has not met its burden to
23 establish that it has standing.

24 THE COURT: Mr. Deichert, is there a mechanism
25 in Connecticut akin to the one that apparently exists in

1 New York that would permit a lawyer to inquire of the
2 disciplinary authority whether a particular investment
3 would be permitted?

4 MR. DEICHERT: My understanding, Your Honor, is
5 that there is a mechanism whereby the Connecticut Bar
6 Association's Committee on Professional Ethics will
7 provide advisory opinions, but those opinions are not
8 necessarily binding on the state.

9 So I am not aware of whether the New York
10 decision was binding on the New York authorities, but my
11 understanding is ours -- it would be available and
12 certainly be persuasive but would not necessarily be
13 binding.

14 In addition to plaintiff's inability to
15 establish standing, the Eleventh Amendment also bars
16 plaintiffs claims. The named defendant in this case is
17 the Judges of the Connecticut Superior Court as a
18 collective body, not any individual. And therefore the
19 Eleventh Amendment bars this action as it's currently
20 pleaded. Defendants did not respond to that argument in
21 their briefing and that alone warrants dismissal.

22 Presumably defendants will try to amend their
23 complaint to take advantage of Ex parte Young, but in
24 order to take advantage of Ex parte Young you have to
25 allege that there is a clear -- that the defendant has the

1 authority and is imminently going to exercise it to
2 enforce it. Again, like for all the reasons we discussed
3 with regard to the hypothetical nature of plaintiff's
4 claims, there is no indication or imminent threat that
5 this rule be enforced against the plaintiff.

6 I'm happy -- I can proceed to the merits, Your
7 Honor. I don't know if you want to hear about
8 jurisdiction.

9 THE COURT: I think that the policy arguments
10 are very interesting but they're not my first concern this
11 morning.

12 MR. DEICHERT: Would it make sense for me to
13 allow plaintiffs to respond on the jurisdictional issues?

14 THE COURT: I think so.

15 MR. DEICHERT: Thank you, Your Honor.

16 THE COURT: Thank you.

17 MR. DENLEA: Good morning, Your Honor.

18 Your Honor, as an initial matter, counsel for
19 the Attorney General has gone on at some length this
20 morning discussing whether or not it's a hypothetical
21 injury that was sustained by the plaintiff with respect to
22 whether or not there will be an enforcement action.

23 I don't think that there's an individual in this
24 room who believes that if our client on the way home from
25 court today stopped in Greenwich to obtain private equity

1 funding that by the time they reached the New York state
2 border that there would be an enforcement action commenced
3 against them by the defendants. So the Rule 5.4 that has
4 been in place in Connecticut for 40 years would definitely
5 be enforced. So to state that's hypothetical or
6 theoretical that a enforcement action will take place is
7 beyond cavil.

8 Aside from that, that's not the standard,
9 because counsel is ignoring the authority in both *Babbitt*
10 *v. United Farm Workers* as well as *Steffel v. Thompson*,
11 which states that the law does not require a party to,
12 quote, await and undergo a prosecution as a sole means of
13 seeking relief, closed quotes.

14 So far beyond the notion that this is
15 conjectural or hypothetical, counsel went to great length
16 in their papers to inform the Court that this was a well
17 considered policy decision of 40 years efficacy and that
18 they would in fact seek to enforce Rule 5.4 against our
19 clients.

20 THE COURT: As a prudential matter, for the
21 Court, you're asking me to preempt the state judiciary on
22 a matter of great significance to the state judiciary
23 without having made any attempt to seek guidance from the
24 state judiciary. In that context, I'm wondering why the
25 ripeness doctrine shouldn't be applied to require your

1 client to take steps to clarify, A, what it would like to
2 do; and B, whether it would be permitted, particularly
3 because it's not clear to me that your client has an
4 immediate stake in this rule as it exists and is
5 administered in Connecticut.

6 In that framework, can you please tell me a bit
7 more about your client's activities in Connecticut and
8 what if any impact this rule is actually having on your
9 client in Connecticut?

10 MR. DENLEA: Yes, Your Honor.

11 As the Attorney General correctly stated, our
12 client has offices in the state of Connecticut as well as
13 I believe now 31 other states and the impact that this
14 rule has with respect to that law office and that firm is
15 that the -- the harm and the injury is consistent
16 country-wide. That's why we commenced the actions in the
17 three states that we did.

18 And that harm is that because of the denial of
19 access to capital, that there's an increased cost of
20 capital. And as Judge Easterbrook said in the Alliant
21 case, that that in and of itself is enough to infer
22 standing.

23 THE COURT: Let me ask you to pause, please.

24 Where is your client's office in Connecticut?

25 MR. DENLEA: I believe it's New Haven, Your

1 Honor.

2 THE COURT: Is there a person who is actually
3 practicing law in New Haven?

4 MR. DENLEA: I believe in each of the offices
5 they are staffed and there are individuals practicing law
6 in each of the states.

7 THE COURT: You can make that representation to
8 me?

9 MR. DENLEA: Your Honor, that is my
10 understanding and my belief. We will confirm that at the
11 conclusion of the proceedings today. I have absolutely no
12 reason to believe that is not the case.

13 It is not their business model to have mail
14 drops or absentee offices country-wide.

15 THE COURT: Was the plaintiff registered to do
16 business in Connecticut at the time the complaint was
17 filed?

18 MR. DENLEA: Your Honor, we're not 100 percent
19 certain.

20 THE COURT: And I believe the name of the
21 plaintiff on the caption of the complaint is incorrect, is
22 that right?

23 MR. CARTON: That was an administrative
24 oversight, Your Honor, and Judge Kaplan brought to our
25 attention that the name of the firm had been Jacoby and

1 Meyers Law Offices LLP. They had dropped the words "Law"
2 and "Offices."

3 There was an appropriately filed registration
4 with the New York State Department, the Secretary of
5 State, correcting that. And then subsequently Judge
6 Kaplan amended the caption. We would do similarly here as
7 well, Your Honor.

8 THE COURT: Okay. Should I treat that as an
9 oral motion to amend the caption?

10 MR. DENLEA: We would request so, Your Honor.
11 Thank you.

12 THE COURT: Any objection to that?

13 MR. DEICHERT: Yes, Your Honor.

14 Just to clarify a few things, we share Your
15 Honor's concern about the lack of presence in Connecticut
16 and, you know, we're prepared to provide additional
17 information that we've seen that calls in question
18 Jacoby's presence. Specifically, and I don't know how
19 much I should get into it without having presented the
20 evidence. If you prefer, I can wait.

21 But in preparing for arguments, I saw some
22 things that raised concern.

23 THE COURT: I don't think it would be
24 inappropriate for you to tell me what you've learned.
25 This file is replete with hearsay.

1 MR. DEICHERT: Well, Your Honor, in the course
2 of preparing for argument, I looked up Jacoby and Meyers
3 jurist number in the Connecticut judicial website. There
4 were two jurist numbers listed for the firm. I've
5 searched under both. One returned no cases at all. The
6 other returned two cases, the most recent of which was
7 dismissed in 2008.

8 I also looked at Jacoby's website for the New
9 Haven office which they allege in the complaint. The New
10 Haven office is the only office, among the offices that I
11 saw on their website, that does not use their main JM
12 attorney number, so it appears to be separate. I called
13 the number listed and the voicemail I received said the
14 Law Offices of -- I unfortunately don't -- the Law Offices
15 of Kenneth Bartlett, not Jacoby and Meyers.

16 Attorney Bartlett is their registered agent of
17 service in the state. But it's not clear, at least from
18 the voice message, whether he has any affiliation with the
19 firm aside from that.

20 Also Your Honor had asked about whether they
21 were registered at the time the suit was filed. The
22 answer is no. They were not registered with the
23 Connecticut Secretary of State's office. We raised that
24 issue in our motion to dismiss. They then paid a fine to
25 the Connecticut Secretary of State's office and have since

1 registered a few months after the complaint was filed.

2 Under Connecticut law, there's a door closing
3 statute that raises questions as to whether the post
4 amendment would have been sufficient, but it gets fairly
5 complicated as to whether it applies to federal claims in
6 addition to state law claims.

7 And as far as amending the complaint to correct
8 the caption, Your Honor, we know that leave is generally
9 freely granted, but as plaintiff acknowledged, Judge
10 Kaplan raised that issue in the November 2011 argument.
11 Plaintiffs made no efforts and have may no effort to this
12 point to amend the complaint, to correct the caption, nor
13 have they made any effort to amend their complaint to
14 correct numerous jurisdictional problems that they
15 attempted unsuccessfully to correct in Judge Kaplan's
16 case.

17 So as a result, you know, we've been preparing
18 for argument on a complaint that has not been amended.
19 Your Honor's heard argument today on a complaint that has
20 not been amended, even though they knew of the need to
21 amend several months ago.

22 And so we would respectfully object.

23 We also believe that it's -- in addition to
24 being untimely, we believe it's futile for the reasons set
25 forth in Judge Kaplan's decision.

1 THE COURT: You refer just now to jurisdictional
2 difficulties that have not been addressed.

3 MR. DEICHERT: Yes, Your Honor. Because we were
4 discussing the issue of -- ultimately the Connecticut law,
5 if you don't register with the Connecticut Secretary of
6 State's Office, you are precluded under Connecticut law
7 from bringing suits in courts of this state.

8 There is kind of a split in authority --
9 Connecticut hasn't addressed the issue -- other
10 jurisdictions, there's a split in authority as to whether
11 that would apply to federal courts as well as state courts
12 within the state.

13 And also the question if, assuming for the sake
14 of argument that it applied in federal courts, the
15 question would then become whether plaintiff's post hoc
16 change or correction of the defects would kind of relate
17 back to the initial standing in court.

18 So it's a fairly complicated issue and so we
19 didn't -- ultimately we weren't sure if the fact that they
20 had fixed the defect would alter the analysis.

21 THE COURT: I see.

22 MR. DEICHERT: But that's our response on the
23 motion to amend, Your Honor.

24 THE COURT: Thank you.

25 MR. DENLEA: Your Honor, in view of the fact

1 that the motion to amend the caption is freely granted, as
2 counsel concedes, and the fact that the procedural
3 irregularity by his concession has been corrected, we
4 would ask the Court to regard it as a correction nunc pro
5 tunc and we would be prepared to proceed with the balance
6 of the analysis as regards to the standing and ripeness
7 issues.

8 THE COURT: Do you think these facts should be
9 weighed by the Court in considering the equities of the
10 case? You do seek equitable relief, this is in the nature
11 of an action for an injunction, and I wonder if these
12 facts need to be addressed in considering the equities of
13 the case.

14 A firm that may have no presence in Connecticut,
15 that brought suit when it wasn't registered to do business
16 in Connecticut, never having sought guidance from the
17 state judiciary, a body to whom I owe appropriate respect
18 and deference.

19 MR. DENLEA: Your Honor, it's interesting that
20 the Court brings this up, because one thing that's
21 distinct in this action as contrasted to New York and New
22 Jersey is that in terms of the deference that the Court
23 may wish to extend to the state judiciary and in terms of
24 how that issue bears on the Court's consideration as
25 regards abstention, distinction between the litigation

1 here as contrasted with New York and New Jersey is that,
2 as the Court's well aware, the abstention doctrine in
3 deference to New York state or, I'm sorry, New York state,
4 New Jersey or Connecticut judiciary, would involve areas
5 where there was an unsettled question of state law.

6 Here in the Attorney General's papers, quoting
7 at page 2, they state in the first full paragraph, "Rule
8 5.4 reflects a policy choice that the Connecticut
9 judiciary, exercising its inherent authority to regulate
10 the legal profession, has embraced for almost 40 years.
11 Although Rule 5.4 has been periodically updated,
12 defendants have not seen fit to meaningful alter its
13 substantive requirements during that time."

14 So this is the Attorney General's expository
15 with respect to their client's perspective on Rule 5.4.

16 Technically could the Court send us to that body
17 to further adjudicate this matter? The Court can
18 procedurally sidestep the issues here and do just that as
19 was done in New Jersey. However, in view of the fact that
20 the whole notion of stare decisis as regards to how the
21 Connecticut judicial reviews this and the fact that it's
22 not just been on the books but that it has been embraced
23 for 40 years and that, as the Attorney General states,
24 it's not as if consideration has not been given to
25 changing the rule, but that the defendants have not seen

1 fit to meaningful alter its substantive requirements, I
2 think speaks volumes with respect to how any further
3 proceeding or inquiry as regards that body or another
4 administrative agency that may be affiliated with it, may
5 be an exercise in futility and a waste of not only the
6 parties' resources but just against the concept of
7 judicial economy.

8 THE COURT: That's consistent with your argument
9 that is made in your papers, and you suggest that it would
10 not be appropriate for me to abstain because we must
11 presume that the state judiciary would be biased. Do you
12 think that that's something that I'm in a position to
13 actually say?

14 MR. DENLEA: Your Honor, I think that in this
15 setting that what this Court is in a position to say is
16 that there are fundamental constitutional issues that are
17 uniquely within the purview of Your Honor's mandate to
18 decide these matters and that the state judiciary, in view
19 of the fact that they had the opportunity to sua sponte
20 review this Rule 5.4 over the last 40 years, and as
21 counsel eloquently stated, chose -- saw fit not to
22 meaningfully alter its dictates and have embraced that
23 notion, I think that that gives the Court the foundation
24 to say that I have a clear understanding of how the state
25 feels about this action and if there are constitutional

1 issues involved as regards freedom of speech, due process,
2 equal protection, that it is incumbent on this Court to
3 conduct that analysis.

4 THE COURT: I can't claim to have a clear
5 understanding of how the state judiciary views this
6 particular controversy. I don't know.

7 MR. DENLEA: Well the Attorney General has
8 informed all of us, Your Honor, that they have absolutely
9 no intention of abrogating Rule 5.4.

10 THE COURT: I think that's an over reading of
11 the Attorney General's position.

12 But dealing with this topic, what do you say to
13 the argument that under the Eleventh Amendment you haven't
14 sued the right defendant, that you would need to amend
15 your complaint in that regard also? Would you please
16 respond to that?

17 MR. DENLEA: Your Honor, with respect to the
18 Eleventh Amendment, I believe that in view of the fact
19 that it is the state judiciary through its agents and
20 assigns that is responsible for the enforcement of this
21 action that we do in fact have the right party and that
22 the Eleventh Amendment as regards this Court's ability to
23 determine matters of state law is really an inapposite
24 analysis because, Your Honor, this Court, again, coming
25 back to the constitutional issues --

1 THE COURT: No, no, please, sir, I need to ask
2 you to focus on the Eleventh Amendment.

3 MR. DENLEA: They're intertwined, Your Honor.

4 THE COURT: The argument, as I understand it, is
5 that under Section 1983 you may be permitted to amend to
6 name an individual or perhaps more than one individual
7 with enforcement authority and in that way overcome the
8 Eleventh Amendment immunity of the state.

9 Focusing specifically on that argument, what
10 would be your response, please?

11 MR. DENLEA: Well, Your Honor, if that's the
12 Court's wishes, we would have absolutely no problem again
13 requesting the Court for permission to amend the caption
14 in that regard to reflect the names of the individual
15 enforcement agencies involved.

16 THE COURT: Do you think that's what the law
17 requires?

18 MR. DENLEA: I'm not convinced that's what the
19 law requires, but my feelings in this regard are obviously
20 sublimated to Your Honor's feeling, and if that
21 ministerial change is something that the Court would
22 require, we'd have absolutely no problem complying.

23 THE COURT: Well, the further argument is that
24 under Ex parte Young, if the complaint were permitted to
25 be amended to address this jurisdictional problem, you

1 would need to allege an imminent threat of enforcement by
2 that individual defendant.

3 What do you say to that, sir?

4 MR. DENLEA: Well, Your Honor, this is a unique
5 situation because when we talk about an imminent threat,
6 what does imminent threat mean in this setting?

7 What an imminent threat means is that the
8 plaintiffs in this action would effectively, according to
9 the Attorney General's analysis, be put on the horns of a
10 dilemma, basically risking their law license to go forward
11 with the type of private investment that's contemplated in
12 the complaint.

13 And as we began our analysis, both in *Babbitt v.*
14 *United Farm Workers* and *Steffel v. Thompson*, those both
15 stand for the proposition that a party's not required to
16 await and undergo a prosecution as the sole means of
17 seeking relief.

18 So obviously, Your Honor, in a case such as this
19 when the law licenses of the individuals are potentially
20 the stakes of attempting to press their legal rights and
21 their legal claims, both the *Babbitt* case and the *Steffel*
22 case stand for the proposition that one need not go to
23 that extent nor put those assets at risk before coming to
24 court and seeking the relief that we seek.

25 THE COURT: All right. I understand that, I

1 think, but let's break that down.

2 Who's law license are we talking about?

3 MR. DENLEA: Your Honor, it would be
4 presumptively the individuals who are the principals of
5 Jacoby and Meyers, as well as the individual practitioners
6 in the state of Connecticut.

7 THE COURT: We don't know that there are any
8 individual practitioners in Connecticut.

9 Are the principals licensed in Connecticut?

10 MR. CARTON: Can I supplement the record in one
11 respect, Your Honor?

12 THE COURT: Yes.

13 MR. CARTON: Because as meaningful and
14 interesting the colloquy is, I would suggest it's actually
15 in some respects on the wrong path.

16 THE COURT: Okay.

17 MR. CARTON: Jacoby and Meyers' standing in this
18 case was never predicated upon the threatened enforcement
19 action that would be brought against it in the event it
20 were to consummate. Yes, that would be a collateral or
21 incidental harm that it would suffer if an enforcement
22 action were brought against it, but its standing was
23 primarily predicated upon the injury that exists today,
24 the injury that existed yesterday, the injury that will
25 exist tomorrow in terms of the increased cost of capital

1 that it is experiencing as a result of its inability to
2 access capital markets in the manner in which any other
3 business can.

4 At the present time, Rule 5.4 prohibits a
5 non-lawyer, obviously, from owning an interest.

6 THE COURT: I understand, but this is an action
7 in which the plaintiff, Jacoby and Meyers Law Offices LLP,
8 comes here seeking extraordinary relief involving the
9 equitable power of the Court. Consistent with fundamental
10 precepts of equity, I need to first ask: Who is this
11 plaintiff? What is the nature of their situation? Why is
12 it that extraordinary relief is being sought? And I need
13 to consider the equities of the plaintiff's position.

14 When I do that, I learn that the plaintiff comes
15 here using the wrong name, without being licensed to do
16 business in Connecticut and perhaps having no actual
17 presence in Connecticut, and with no claim to having
18 inquired of the state judiciary about this problem.

19 I don't think you need to be a stick in the mud
20 to pause at that point and ask: Is this an appropriate
21 thing to be doing?

22 A traditionalist I'm sure would suggest it's
23 not, that a member of the Connecticut Bar owes the state
24 judiciary respect and deference too, and a simple inquiry
25 might be made in advance of bringing an action in federal

1 court in which you assert that they're biased. That's
2 also part of the total picture.

3 So I don't think it's on the wrong path. I
4 think it's the starting point.

5 MR. CARTON: And I appreciate, Your Honor, the
6 equity consideration that the Court is exploring this
7 morning. I would respond simply and respectfully by
8 saying that the considerations would be no different than
9 if it were a solo practitioner having graduated from law
10 school yesterday than it would be if Shipman & Goodwin
11 were bringing this application as a several hundred person
12 law firm.

13 THE COURT: But they're not.

14 MR. CARTON: Right. But that's the point, Your
15 Honor.

16 Jacoby and Meyers has lawyers licensed to
17 practice, maintains a presence in the state of
18 Connecticut, whether that presence is as robust as a firm
19 ten times its size or more significant than the recent law
20 school graduate, the issue is the same.

21 THE COURT: Right.

22 MR. CARTON: The issue is each of those
23 attorneys licensed to practice in the state of Connecticut
24 is currently restricted from pursuing capital in the
25 manner in which Jacoby and Meyers wishes to proceed in

1 terms of its expansion.

2 So it's not so much a question of the equities
3 being different or different deference being given to the
4 size or scope or magnitude of the particular plaintiff who
5 could come before Your Honor, the challenge is one
6 predicated upon the federal constitution.

7 It would be no different, and we've referred to
8 this in different jurisdictions and I bring it to Your
9 Honor's attention here as well, there are parallels to be
10 drawn with respect to the desegregation efforts that took
11 place in the 1960's, when the Supreme Court concluded that
12 separate but equal was unconstitutional and various state
13 and municipal legislatures and county ordinances tried to
14 pass laws, and ultimately in Cooper v. Aaron they said you
15 couldn't do that, you could not subrogate a Supreme Court
16 decision to the wishes of local governments.

17 THE COURT: That's a remarkable analogy,
18 counsel.

19 MR. CARTON: It is. I think there are a number
20 of analogies to --

21 THE COURT: What do you say to the Ex parte
22 Young problem?

23 MR. CARTON: I say it's form over substance. In
24 terms of the Ex parte Young, to me it would be a
25 ministerial and relatively easy fix if we were to conclude

1 that we needed to name the individual enforcement
2 officers, which again would elevate form over substance.
3 It wouldn't get to the heart of the issue.

4 THE COURT: What about the requirement that you
5 show an imminent threat?

6 MR. CARTON: My response would be that not only
7 is there an imminent threat, there's an actual threat.
8 There's an injury that Jacoby and Meyers sustained at the
9 very start of the business day today, which is the same
10 injury they sustained last Friday during working hours.
11 They do not have the ability to access the capital in the
12 way they wish.

13 THE COURT: Does Jacoby and Meyers have an
14 arrangement with someone in which they wish to invest?

15 MR. CARTON: The extent to which I am at liberty
16 to share with the Court, I can share with the Court what
17 we shared with Judge Kaplan in New York.

18 We have specifically identified the names of
19 three high net worth individuals, each of whom are
20 prepared to consummate an investment in Jacoby and Meyers
21 in exchange for an ownership interest.

22 There are also corporate entities that obviously
23 business confidences dictate that I not divulge at this
24 time.

25 But in response to Judge Kaplan's questions

1 regarding the nature of the transaction that Jacoby and
2 Meyers wishes to consummate, one of the facts that we
3 amended our pleading in New York to allege was the
4 specific identity of those individuals. And in fact, I
5 believe as recently as last week, Bloomberg News actually
6 reported on who those individuals are and the fact that
7 they were prepared to consummate a investment in Jacoby
8 and Meyers.

9 THE COURT: Are you able to reveal how the
10 investment would work?

11 MR. CARTON: Not beyond satisfying the language
12 of the statute, which is that those individual investors
13 would own an interest which is currently the proscription
14 that Rule 5.4 prevents.

15 THE COURT: Thank you.

16 MR. CARTON: Effectively it would be a capital
17 infusion into Jacoby and Meyers, they would then own an
18 interest in the overall profitability of the firm not
19 unlike any other limited partner or member of an LLC.

20 THE COURT: Thank you.

21 MR. CARTON: Thank you. And thank you, I
22 recognize the unorthodox approach, but given that we're
23 obviously trying to bring all these issues to the
24 forefront, I appreciate the opportunity. Thank you.

25 THE COURT: Not at all.

1 Yes, sir?

2 MR. DENLEA: Yes, Your Honor, just in echoing
3 what my partner and the Court had been discussing, when
4 Your Honor said that it's a remarkable analogy to certain
5 cases involved in the civil rights struggle.

6 It's really an apt analogy because what had
7 happened in that setting in Aaron v. Cooper was that in
8 1957, Thurgood Marshall, a U.S. attorney, found himself
9 in -- the district court in Arkansas found himself facing
10 a situation where he was told very much what we've been
11 told, that why should we even bother reaching the
12 questions of the constitutional issues involved in this
13 matter, because even if we get past the hurdle of this
14 matter immediately before us, there are ten more separate
15 but equal statutes right behind that would take their
16 place and prevent the same relief that you seek.

17 And the Supreme Court of the United States in
18 1958 in that setting said that that is not to be
19 permitted, that basically, my words not theirs, that one
20 cannot use unconstitutional statutes and regulations as
21 scaffolding to buttress each other such that they can
22 overcome the constitutional claims in replacement for this
23 court.

24 So accordingly, Your Honor, with respect to --
25 and unfortunately Judge Kaplan an in New York completely

1 ignored that part of the authority and that Supreme Court
2 decision with respect to his analysis, and that's why we
3 think that it's particularly appropriate that this Court
4 as a court of coordinate jurisdiction, examine anew the
5 entire issue because the merits of this case have not been
6 reached yet and the procedural hurdles that have been
7 placed in our path to this point should not, under the
8 authority cited, particularly in Aaron v. Cooper, should
9 not preclude that analysis.

10 THE COURT: Do you think that there is any merit
11 to the proposition that an individual judge should not
12 preempt the rule-making process that is followed with
13 regard to the rules of professional conduct whereby
14 everybody has a chance to be heard and matters are
15 deliberated over at some length and public comment is then
16 solicited again and you go through a rather painstaking
17 process that ensures everybody has a chance to be heard?

18 MR. DENLEA: Well, Your Honor, that presupposes
19 a legitimate state interest and a policy that has not been
20 as entrenched by four decades of embracement, to use the
21 Attorney General's word.

22 So as far as that goes, Your Honor, it's our
23 opinion that it is particularly and uniquely this Court's
24 province to look past what the state courts have done in
25 this regard.

1 THE COURT: I think your conception of the role
2 of the district judge in the context of racial segregation
3 makes sense certainly, that's our history. But I wonder
4 if that conception does obtain in the very different
5 scenario before the Court today. You're talking about the
6 regulation of the legal profession, which is a matter
7 entrusted to the state judiciary, having to do with the
8 economic concern of your client engaged in the practice of
9 law in Connecticut perhaps under the authority of the
10 licensing body, the state judiciary.

11 Aren't those two very different?

12 MR. DENLEA: No, Your Honor.

13 THE COURT: Doesn't the role of the individual
14 district judge in the latter scenario appear very
15 different to you?

16 MR. DENLEA: Your Honor, as a matter of fact --

17 THE COURT: If it doesn't, I'm quite surprised,
18 counsel.

19 MR. DENLEA: Well, it doesn't, and if the Court
20 will permit, I'll explain why.

21 THE COURT: Please.

22 MR. DENLEA: This precise path has been tried by
23 your predecessors in the Bates action as regards attorney
24 advertising. Each and every one of the states had a
25 proscription against attorney advertising. And ironically

1 it was our client who was pressing that case in that forum
2 as well. It was only in that setting with district court
3 judges and ultimately right on up the appellate line that
4 the current law as regards attorney advertising came into
5 being. Because district courts stepped in, the appellate,
6 the circuit courts stepped in and aggregated the
7 individual state proscriptions.

8 And I think that what's interesting for the
9 Court's analysis is that the fulcrum in that discussion
10 was the notion that it was the blanket prohibition, the
11 complete banning of attorney advertising that was the
12 offensive part of the statute.

13 And similarly here, Your Honor, it's the blanket
14 proscription of access to private equity capital that is
15 what's offensive to the Constitution.

16 And, Your Honor, furthermore, in terms of
17 whether it's -- there's a propriety in terms of Your Honor
18 intervening and becoming involved in what you may
19 momentarily perceive as being a matter for the state
20 judiciary, it's interesting to note that one of the first
21 analyses, and this is something that is the -- often the
22 part that the Attorney General would leave off the
23 analysis involving the case of Pike v. Bruce Church is
24 that the Court must do an analysis as to whether or not
25 there is a less intrusive or less invasive way of going

1 about the stated objective, in this case the regulation of
2 attorney conduct.

3 And pointedly, while with respect to the laws of
4 the State of Connecticut and the regulations of the State
5 of Connecticut, Rule 5.4 is actually unnecessary and
6 superfluous because there are other rules. Specifically:
7 Rule 2.1, in terms of the representation of the client,
8 the lawyers will exercise independent professional
9 judgment and render candid advice. Rule 7.4 and 7.3 with
10 respect to both advertising and personal contact with the
11 perspective clients, and Rule 1.6 with respect to that a
12 lawyer shall not reveal information related to the
13 representation of a client unless the client gives him
14 consent.

15 So with respect to the Court's concern as to
16 whether or not the conduct of the attorneys could continue
17 to be regulated by the courts, all of those regulations
18 and others more than cover that area.

19 So the analysis is at this point the Rule 5.4 as
20 it seeks to cloak itself in regulating attorney conduct
21 really does nothing of the kind. What it does is it
22 regulates the commerce of law, not the conduct of the law,
23 and that it has been inappropriately linked to these other
24 regulations in an attempt to give it the cloak of
25 legitimacy with respect to regulating attorney conduct.

1 In point of fact, when one does an analysis as
2 to the origins of this regulation, one finds that it
3 really stems from a 1909 criminal statute in the state of
4 New York that was really a means of economic protectionism
5 where local practitioners in New York were attempting to
6 prevent corporations from setting up prepaid legal
7 services. So they enacted a criminal statute stating that
8 private corporations could not invest in law firms.

9 And the problem with that analysis -- and that
10 was unabashedly held open as being the reason for the
11 predecessor of Rule 5.4 -- but in 1978 that analysis ran
12 into difficulty in the case of the City of Philadelphia v.
13 New Jersey, because the Court stated it is inappropriate
14 for a state to enact legislation that would inure to the
15 economic advantage of a particular group. So this
16 economic protectionism was unmasked for what it really
17 was, and then all of a sudden the legal fiction of all of
18 the collateral salutary effects that were claimed with
19 respect to regulating attorney conduct came into being.

20 What we know from the analysis that I just gave
21 the Court is that those rules and their predecessors were
22 already in place, so this was effectively a grafting of
23 Rule 5.4 and its predecessor onto these other regulations
24 in the hopes and attempts to try to cloak it with an era
25 of legitimacy which it otherwise doesn't deserve.

1 THE COURT: Coming back to the Bates precedent,
2 have you looked to see whether district judges abstained
3 pending developments on the state side or simply leapt
4 into the breach and ruled?

5 MR. DENLEA: I believe that they ruled directly,
6 Your Honor. That had not been a matter of our inquiry
7 prior to this. If further analysis finds that to be
8 incorrect, we would request permission to communicate that
9 to the Court.

10 THE COURT: To be clear, you haven't done the
11 research but --

12 MR. DENLEA: No, it's not that, Your Honor, it's
13 that Your Honor's specific inquiry with respect to whether
14 or not there was a requirement of doing collateral
15 administrative remedies prior to the district court
16 ruling, that had not been germane to any of the matters
17 before the court and was not researched.

18 THE COURT: So you don't know.

19 MR. DENLEA: As I stand here, I do not, sir.

20 THE COURT: Okay, thank you.

21 MR. DENLEA: Anything further, Your Honor?

22 THE COURT: No, thank you.

23 MR. DENLEA: Okay, thank you, Your Honor.

24 THE COURT: Mr. Deichert, would you like to
25 respond?

1 MR. DEICHERT: Briefly, if I may, Your Honor? I
2 just want to clarify a few things.

3 The idea that the Connecticut judicial branch
4 believes that Rule 5.4 serves an important policy does not
5 mean that it would necessarily apply in the situation, in
6 every situation, or regardless of the facts of the case.
7 I mean, ultimately, you know -- and the idea that
8 plaintiffs are -- plaintiff is saying that the state
9 judiciary is inherently biased and unable to adjudicate
10 these claims is, quite frankly, insulting. I mean,
11 ultimately there's no evidence to indicate that.

12 As Your Honor pointed out, they've made no
13 effort to get any kind of ruling from any state body. And
14 the Judges of the Superior Court, who are the defendants
15 in this case, ultimately would not be the final deciding
16 body for the determination of whether Rule 5.4 is valid.
17 If were an enforced through the grievance process, it
18 would go through the Superior Court and ultimately be
19 subject to review by the Connecticut Supreme Court and the
20 United States Supreme Court on certiorari.

21 So ultimately the idea that the state judiciary
22 is inherently biased should be a non-starter in our
23 opinion, Your Honor.

24 They raise the specter of them losing their law
25 licenses. That kind of gets us back into the choice of

1 law questions we were discussing.

2 Under Connecticut's Rule 8.5 -- 8.5(b)(2)
3 specifically says that a lawyer shall not be subject to
4 discipline if the lawyer's conduct conforms to the rules
5 of a jurisdiction in which the lawyer reasonably believes
6 the predominant of the effect of the lawyer's conduct will
7 occur.

8 So, as we were saying, Your Honor, given the
9 lack of presence of Jacoby and Meyers in this case, and
10 given the nature of the rule at issue which governs
11 internal firm conduct, it's not -- certainly not clear
12 that anyone would be losing a law license based on any
13 potential enforcement. And in fact Attorney Carton
14 apparently concedes there is no imminent enforcement.

15 And as Your Honor was trying to get an answer on
16 the Ex parte Young issue, we believe that is the answer.
17 There is no imminent risk of enforcement here. And the
18 fact that plaintiffs failed to properly plead an Ex parte
19 Young claim shows kind of the -- why the hypothetical
20 nature of their claim is a problem. There is no one they
21 can name. No one has enforced it, no one has threatened
22 to force it.

23 And ultimately the judges of the Superior Court
24 are responsible for the creation of the rule. They do
25 have some enforcement authority. But ultimately the

1 primary enforcement authority resides elsewhere. So it
2 highlights the hypothetical nature of their claims and the
3 reasons why they lack standing in this case.

4 THE COURT: What is a lawyer acting in good
5 faith supposed to do?

6 MR. DEICHERT: Your Honor, one option would be
7 to seek a, like, a decision from the Connecticut Bar
8 Association to determine whether the rule applies in the
9 specific factual context.

10 Another potential option which plaintiffs -- I
11 don't know if plaintiffs have explored -- they may be able
12 to bring a declaratory judgment action in state court
13 seeking, you know, a ruling. That's something that, you
14 know, we would have to decide depending on the situation
15 what our response to that would be. But plaintiffs
16 certainly haven't stated that that's not available.

17 THE COURT: In the New Jersey case, the Court
18 remitted the matter to a state authority?

19 MR. DEICHERT: It did, Your Honor.

20 THE COURT: Does that have any parallel here?

21 MR. DEICHERT: It could.

22 Essentially -- but the New Jersey setup is
23 different from the Connecticut setup. My understanding
24 from the New Jersey action is that there was an actual
25 process through the New Jersey court system whereby you

1 could obtain a binding decision on kind of a given
2 advisory opinion.

3 Connecticut's setup is different. It would be
4 up to Your Honor whether that would be something that
5 would be appropriate under the circumstances.

6 But I wanted to highlight that there is that
7 distinction, which may counsel potentially against
8 following the New Jersey approach here.

9 But also Judge Sheridan in New Jersey had not
10 had the benefit of Judge Kaplan's decision in New York.
11 His decision was issued prior. We submit that Judge
12 Kaplan's decision really analyzes the issues carefully and
13 establishes the plaintiffs lack standing. And to the
14 extent that plaintiffs are complaining of an impediment of
15 their ability to raise capital, that impediment exists
16 regardless of Rule 5.4. An impediment existed under New
17 York law, and it's going to exist regardless of what
18 happens here, particularly given that this court,
19 defendants in this case, have no role in enforcing New
20 York law at all. At least in the southern district, the
21 defendants there were involved in the New York judicial
22 system.

23 So Your Honor's concerns about interfering with
24 Connecticut's judicial system are, we believe, completely
25 appropriate and we think even more so trying to extend

1 that to interfere with New York's judicial system in a
2 situation where the New York Attorney General has already
3 represented the New York defendants in that case and a New
4 York district judge has addressed it and the plaintiffs
5 have the ability to seek an appeal, which they haven't
6 done yet, and I'm not sure they plan to.

7 THE COURT: Counsel?

8 MR. DENLEA: Your Honor, if I may?

9 Initially with respect to counsel's comments, I
10 was present in the room with Judge Sheridan, and point of
11 fact he was made aware of the New York proceedings. It
12 was actually an Attorney General from the State of New
13 York who was present and gave the -- his own chapter and
14 verse of what had gone on.

15 But I think that perhaps we can pull away the
16 veil with respect to some of this back and forth that's
17 gone on here. Present in court with us today are two
18 members from the Connecticut State Attorney General, an
19 attorney representing the CBA, an attorney representing
20 the CTLA. My partner and I would be willing to go into an
21 attorney room with these individuals and just ask them
22 point blank, under what circumstances would your
23 organizations and your enforcement agencies be willing to
24 permit private investment in a law firm? And then perhaps
25 we can build from the ground up so that we don't have to

1 waste everyone's time and resources going through
2 administrative agencies and saying, well, what you're
3 proposing isn't acceptable, and do that three or four or
4 five times.

5 Why don't we just stop the charade and say,
6 there is going to be an enforcement action if our clients
7 seek private equity funding, and let's get to the bottom
8 of what these gentlemen would permit.

9 THE COURT: For a minute there I thought you
10 were agreeing that I should abstain?

11 MR. DENLEA: No, sir, not at all. If anything,
12 it's hyperbole. It's exaggeration to prove a point.

13 Everyone in this room knows there would be an
14 enforcement action. It's beyond cavil to suggest
15 something to the contrary.

16 MR. DEICHERT: Your Honor, again, whether there
17 be an enforcement action would depend on the facts of the
18 case. And ultimately as we've -- we believe we've made
19 clear, there is no basis to conclude whether there would
20 be one. And if so, whether that would apply Connecticut
21 law or whether it would apply New York law. Given the
22 lack of presence here, you know, there's really it's
23 significantly likely that Connecticut would choose to
24 apply New York law.

25 I mean, these are -- and the idea that they're

1 saying let's stop this charade before we waste anybody
2 else's time, Your Honor, we didn't bring this action. If
3 they had -- they could have sought -- made efforts to try
4 to get some kind of declaratory ruling or some kind of
5 clarity.

6 Had they done so, certainly their case would be
7 stronger, but they haven't.

8 MR. DENLEA: If I might, Your Honor, one need go
9 no further than counsel's papers in saying that the
10 defendants have not seen fit in 40 years to meaningful
11 alter the substantive requirements of Rule 5.4. Can we
12 not take that at its word for what the plain language
13 means?

14 THE COURT: Okay. At some point I need to
15 adhere to basic procedure, although I do enjoy the back
16 and forth.

17 Is there anything that you wanted to add,
18 Mr. Deichert before we hear from the counsel for the
19 amici?

20 MR. DEICHERT: No. I believe we've addressed
21 the issues clearly, Your Honor. Is there anything else
22 that you'd like to hear from us?

23 THE COURT: Not at this time, thank you.

24 MR. DEICHERT: Thank you.

25 THE COURT: Yes, sir?

1 MR. SHEA: Good morning, Your Honor, Kevin Shea
2 Clendenen & Shea on behalf of the Connecticut Bar
3 Association amicus.

4 Your Honor, first obviously we rise in support
5 of the motion to dismiss. We join with the Attorney
6 General. I just want to highlight a few of the issues
7 that we've briefed for the Court, that all the parties
8 have extensively briefed the issues, but since there's
9 been some discussion first about the CBA's role in the
10 rule-making process, that is of the greatest concern to
11 us. Our brief actually spent the most time discussing
12 this rule-making process, and we think it's an important
13 one.

14 We don't think this is just a charade. The
15 importance to realize here, this is an all or nothing game
16 here from Jacoby and Meyers. They're not seeking an
17 amendment to Rule 5.4 to allow this consistent with all
18 the other forces that prevail upon the practice and the
19 things that would uphold this passive investment they're
20 talking about. We don't know what this looks like. We
21 have no idea what this proposal is because they have not
22 submitted to the rule-making bodies any proposal for
23 consideration. That's a real primary problem with this
24 whole cause of action.

25 This is an all or nothing game. They are asking

1 the Court to get rid of 5.4 in its entirety. They're not
2 asking you to red pencil it, to write in reasonable
3 restrictions to ensure that all the other things that
4 we're concerned about won't happen here. They're asking
5 for it to be thrown away and we think that that is very
6 telling of their motives here. Because as Your Honor has
7 correctly pointed out time and again, there is a process,
8 the Connecticut Bar Association is part of that process.
9 It has two committees that bear directly on these issues:
10 The Committee on Professional Ethics and the Committee on
11 the Unauthorized Practice of Law. Those committees
12 publish formal opinions -- the Connecticut Bar Association
13 publishes formal opinions by each of those committees on
14 specific inquiries about specific situations just like
15 this. Application of the rules of professional conduct to
16 specific situations.

17 There has been no inquiry by Jacoby and Meyers
18 to the Connecticut Bar Association about what it believes
19 would be offensive to the professional ethics involved in
20 lawyering.

21 Your Honor, as we and the Attorney General has
22 briefed extensively, Rule 5.4 is the product of lengthy
23 and deliberate process involving the ABA, premised on
24 model rules, the Connecticut Bar Association and the
25 Connecticut Judicial branch.

1 The American Bar Association has a 20/20
2 commission looking into precisely this issue right now.
3 We're not aware that Jacoby and Meyers has participated in
4 that process to give its views on a reasonable amendment
5 that might meet everyone's needs to ensure the provision
6 of legal services to low and moderate income people which
7 they profess to be their goal.

8 We've addressed elsewhere in the brief, and I'll
9 let the Connecticut Trial Lawyers Association speak to the
10 legitimacy of that representation with this plaintiff, but
11 if you take them at their word that that's what they're
12 concerned about, first of all, it doesn't apply to
13 contingent fee cases because that's the same fee
14 everywhere, it's a contingent fee. We believe that to be
15 primary, if not entirely, the interest of the plaintiffs
16 here, which moots their entire premise for their lawsuit.

17 THE COURT: I'm sorry, I didn't follow you
18 there.

19 MR. SHEA: Meaning that Jacoby and Meyers is
20 interested in plaintiff's personal injury cases and there
21 is no concern, none whatsoever, about being able to
22 provide those for low or moderate income people. The fee
23 structure on those contingent fee cases is just that, it's
24 a contingent fee. There's not a problem for access.
25 Quite the contrary. Everybody decries there's too many

1 personal injury lawsuits.

2 We believe that the materials we've submitted,
3 as well as those submitted by the Connecticut Trial
4 Lawyers Association show the true motives of Jacoby and
5 Meyers rather to penetrate more markets to increase their
6 share of the contingent fee plaintiff's work, and that's
7 not a purpose here.

8 THE COURT: So you envision this plaintiff
9 undertaking to acquire personal injury law firms like the
10 Australian firm?

11 MR. SHEA: Correct. That's exactly what we
12 think is happening here, a national personal injury firm
13 that increases its penetration by an infusion of capital
14 that allows it to open up offices, satellite offices all
15 throughout the country, and just take a greater share of a
16 market that's already being well served and, to some
17 people's opinions, too well served.

18 Your Honor, the Judges of the Connecticut
19 Superior Court have their own rule-making committee. They
20 seek input from the public. They seek input from the bar
21 association. We're not aware that the plaintiffs have
22 sought input into that process at all.

23 Again, they could propose a revision of the rule
24 that meets perhaps, you know, with some restrictions, like
25 the Washington D.C. rule that has been allowed, with some

1 restrictions. They have not proposed that rule. They
2 want it thrown away.

3 We agree with the Court, this is not the way to
4 do it. Or we agree with the concern of the Court that
5 this is not the proper way to do it. I should correct
6 that.

7 Briefly, Your Honor, on the standing issue that
8 was recently decided by the Southern District of New York,
9 we join in that argument as well and only seek to point
10 out in addition to the New York state laws that are also
11 additional hurdles that the plaintiff can't overcome if
12 5.4 is thrown out, there are Connecticut criminal
13 statutes. We've cited four of them that prohibit
14 non-lawyers from sharing in fees, from referring clients,
15 from being involved in legal work: 51-86, 51-87, 51-88
16 and 53-340a. Those are all additional hurdles that
17 further reinforce the plaintiff's lack of standing because
18 they haven't challenged all of those things, they haven't
19 come up with a plan for how they're going to get around
20 those other additional prohibitions which makes any ruling
21 by this Court merely advisory.

22 If they want an advisory ruling on this, they
23 can get one from the Connecticut Bar Association. They
24 can submit an inquiry and get an advisory opinion about
25 this.

1 Additionally, Your Honor, the Securities and
2 Exchange Commission, the disclosures required by the
3 Securities and Exchange Commission are by their very
4 nature in direct conflict with the attorney/client
5 privilege. They are a publicly traded entity. They are
6 required to disclose the nature of their contracts on
7 which their business relies, the nature of the clients on
8 which their business relies, identifying specifically the
9 contracts, specifically the clients. That's what public
10 filing entails. That's in direct conflict to the
11 attorney/client confidence required by the practice of
12 law.

13 And finally, Your Honor, just one of the
14 constitutional issues touched upon, and we just think it's
15 important if the Court reaches any of these issues, on the
16 First Amendment issue, the plaintiff fails to deal
17 entirely with the fact that the association it is seeking
18 is a purely commercial association and nothing has
19 changed.

20 The United States Supreme Court's decisions from
21 Lawline on through, they say that that's entitled to the
22 most minimal level of protection.

23 The Citizens United did not change that. They
24 overlook entirely the fact that Citizens United involved
25 political speech, which is entirely different than a

1 commercial relationship.

2 Barring any questions from Your Honor, thank
3 you.

4 THE COURT: Thank you.

5 MR. BAILIN: Good morning, Your Honor, Paul
6 Bailin, Shipman & Goodwin with the Connecticut Trial
7 Lawyers Association. Thank you very much for the
8 opportunity to speak this morning.

9 As in our brief, Your Honor, our concern is
10 primarily with the background policy questions. I know
11 Your Honor has expressed that those are not your top
12 concerns, so I'll try to keep my remarks very brief this
13 morning.

14 Your Honor, Judge Kaplan dismissed the sister
15 suit in New York in part because other laws preclude
16 relief that the plaintiff is seeking. What we're arguing
17 here is really the flip side of that coin, that each legal
18 system is a complex structure and you can't just pull one
19 piece of the structure out and leave the rest intact. The
20 plaintiff ignores over a century of practice in
21 Connecticut and instead focuses on what's happening in
22 England and in Australia.

23 In this case, to find Rule 5.4 unconstitutional,
24 and in its entirety, would really not only eliminate that
25 rule, but would bring the entire rule system into

1 question, and so I think that would be quite extreme.

2 The plaintiff offers two possible benefits of
3 eliminating Rule 5.4: One that it will help the poor, one
4 that it will help Connecticut lawyers. As far as I can
5 tell, those two claims are unrelated. In other words, the
6 purported benefit for the Connecticut lawyers is not that
7 we would be better able to serve the poor, but we will be
8 better able to serve the rich and compete with others in
9 that regard.

10 As to the poor, Your Honor, there's simply no
11 information that the minor drop in the prices of services
12 that they might be able to achieve by lower cost equity
13 financing or by keeping the economy to scale would somehow
14 solve this problem.

15 We've just gone through a four or five year
16 period in our economy where we've had a glut of new law
17 graduates, many of them who anecdotally have been forced
18 to work for minimum wage jobs. At the same time we've had
19 a drop in real estate prices. So to the extent that cost
20 is really the issue, a company like Jacoby could have
21 taken this opportunity to hire new law graduates, buy up
22 the cheap real state and offer these services to poor that
23 they claim to want to help. The fact that that didn't
24 happen seems to me very unlikely that having four percent
25 interest on their capital rather than five or six percent,

1 seems unlikely it's going to change the situation here.

2 And the other side of the claim seems to be
3 we're not competing with Australia and United Kingdom. As
4 I indicated in our brief, there's no indication those
5 firms are trying to compete in the Connecticut market.
6 There's some indication they feel like they can't
7 precisely because of Rules like 5.4. So perhaps there's
8 some worry about competing in the global economy, but
9 there's no sense that legitimate ethical Connecticut firms
10 are unable now to earn a living in the state of
11 Connecticut.

12 On the flip side, what we suggested is that
13 getting rid of Rule 5.4 would not only abrogate that rule
14 but would bring the entire rule's regime into question,
15 perhaps cause serious ethical problems or concerns for our
16 clients. They really haven't given any good service to any
17 possible solution to this problem or given any sense why
18 the possible harm to the interests of our clients would be
19 justified based on any sort of benefits, and so we simply
20 don't see any possible basis for making this choice.

21 Ultimately it is a political question. The
22 changes that would be involved are so interrelated and
23 complicated that they're ones best left to the people of
24 Connecticut.

25 So thank you, Your Honor.

1 THE COURT: Thank you.

2 MR. CARTON: Your Honor, may I just briefly
3 respond to each of the amici as they each made a similar
4 point that I'd like to address in one regard.

5 Each amici suggests that in seeking the
6 abolition of Rule 5.4 nothing will fill its void. And in
7 that respect, I think that misconstrues the nature of the
8 challenge and I don't think that the two are necessarily
9 mutually exclusive, that there wouldn't be some type of
10 administrative or quasi judicial structure that wouldn't
11 be imposed in the absence of Rule 5.4.

12 It's not Jacoby and Meyers' burden to come forth
13 and present this Court or any other Court with an
14 alternative construct that might ameliorate the other
15 ethical concerns on which they say Rule 5.4 was built.
16 Jacoby and Meyers' challenge, quite simply, is directed at
17 the blanket suppression that Rule 5.4 currently prohibits,
18 and my colleague referred to that.

19 But in that regard, if I could just redirect the
20 Court's attention, there is significant Supreme Court
21 guidance in this regard. You can look both to the Bates
22 decision in which the Court held, in holding that
23 advertising by attorneys may not be subjected to blanket
24 suppression, we of course do not hold that advertising by
25 attorneys may not be regulated in any way.

1 Jacoby and Meyers has said as much in its
2 opposition papers. It's the blanket suppression of
3 outside capital that it believes is unconstitutional.
4 That's not to suggest that if an alternative structure
5 were implemented, such as that in the District of Columbia
6 or such as that in Australia or the United Kingdom --
7 whether it be limitations on the percentage of outside
8 equity, whether that be the fitness to own requirements,
9 whether that be management committees, whether that be
10 requiring non-lawyers to agree to abide by ethical codes
11 of conduct that lawyers are otherwise required to abide by
12 as a matter of licensure -- that those things couldn't be
13 entertained, and might ultimately be necessary to the
14 extent that the field would continue to be regulated.

15 But it's the blanket suppression, and that
16 blanket suppression that the Court talked about, being
17 constitutionally infirm in *Bates*, continued up through its
18 most recent pronouncement in *Bates*, because in *Bates* they
19 said a similar thing when they remarked that the
20 government may regulate corporate political speech through
21 disclaimer and disclosure requirements, but it may not
22 suppress that speech altogether. That is what this
23 lawsuit is all about, the blanket suppression that Rule
24 5.4 currently commands.

25 THE COURT: All right.

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C E R T I F I C A T E

In Re: GALE vs. CHICAGO TITLE

I, Darlene A. Warner, RDR-CRR, Official Court Reporter for the United States District Court for the District of Connecticut, do hereby certify that the foregoing pages are a true and accurate transcription of my shorthand notes taken in the aforementioned matter to the best of my skill and ability.

/s/ _____

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